

Ensuring Railway Safety

For Prelims: Railway Infrastructure, Kavach, National Rail Plan, Depreciation Reserve Fund, Extra-Budgetary Resources, Dedicated Freight Corridors, NITI Aayog, High-Speed Rail Corridors, Railway Safety Authority, Rashtriya Rail Sanraksha Kosh, Railway Infrastructure Authority of India, Railway Accident Investigation Board, Railway Infrastructure Company, Kakodkar Committee.

For Mains: Steps needed for ensuring railway safety.

Source: TH

Why in News?

Recently, there has been a **spate of accidents** across railway zones after which the government has called for **urgent steps** to prevent them.

What is the Status of Railway Accidents?

- Decrease Over the Decades: In the 1960s, the number of railway accidents was significantly higher, with an annual average of 1,390.
 - Over the last decade, this number dropped to around 80 accidents per year, indicating a notable improvement in safety measures and operational efficiency.
- Recent Trends in Consequential Accidents: Despite the reduction in overall accidents, there
 were still 34 consequential accidents in 2021-2022, 48 in 2022-2023, and 40 in
 2023-2024.
 - A consequential accident injures and/or kills people, damages <u>railway</u> <u>infrastructure</u>, and disrupts rail traffic.
- Primary Causes of Accidents: According to public records, 55.8% of all accidents involving trains have been due to the failure of Railway staff and another 28.4% due to failures on the part of non-staff people. Equipment failure accounted for 6.2%.
- Signalling Failures in Major Accidents: Both the Balasore (2023) and Kavaraipettai (2024) railway accidents were attributed to signalling system errors.

What are the Causes of Railway Accidents?

- Inadequate Safety Technologies: <u>Kavach</u> has the potential to prevent collisions by automating braking and issuing alerts, its limited deployment makes it ineffective on a larger scale.
 - By February 2024, the Railways had installed 'Kavach' on 1,465 route km, or 2% of its total route length.
- **Signalling System Failures:** Faulty signalling systems have directly caused some major accidents, including the **Balasore and Kavaraipettai incidents.**
 - Since 1990-1991, the Railways has classified nearly 70% of all major accidents as derailments due to signalling errors.

- **Network Congestion:** High levels of congestion on the railway network are highlighted as a significant safety issue.
 - According to the <u>draft National Rail Plan</u>, nearly 30% of the railway network is utilised to more than 100% capacity exacerbating the safety risks.
- Insufficient Track Maintenance: The Railways needs to keep up existing equipment, including replacing tracks and wagons and maintaining trackside infrastructure.
 - But in the 2023-2024 budget, capital outlay for track renewal dropped to 7.2%.
 - Appropriations to the **Depreciation Reserve Fund** also fell **96**% between 2014-19.
- **High Operating Ratio:** The **operating ratio (OR)** in 2024-2025 is estimated to be **Rs 98.2**, a small improvement from **2023-2024 (Rs 98.7)** but a decline from **Rs 97.8 in 2016.**
 - A higher OR leaves less for capex and makes the Railways more dependent on budgetary support and <u>Extra-Budgetary Resources (EBRs)</u>.
 - This financial tension results in underfunding for **critical safety upgrades** and infrastructure improvements.
 - OR is the amount the Railways spends to earn Rs 100.
- Slow Infrastructure Development: Of the <u>Dedicated Freight Corridors (DFCs)</u> the government mooted in 2005, only the <u>eastern DFC</u> is fully operational.
 - The western DFC is partly ready; the east coast, east-west sub-corridor, and north-south sub-corridor DFCs, amounting to 3,958 km, are still in planning.
 - Such a demand and supply gap of infrastructure compounds the safety problem.
- Off-Setting of Loss: As per <u>NITI Aayog</u>, freight rates increased more than thrice as fast as
 passenger rates in 2009-2019 but Railways' freight profit is offset significantly by passenger
 losses.
 - In 2019-2020, the revenue from passenger services was a little over Rs 50,000 crore and losses were Rs 63,364 crore.
- Prolonged Working Hours: One key cause of railway accidents, especially <u>Signal Passed at Danger (SPAD)</u> cases, is loco pilots' extended working hours.
 - Manpower shortages force them to exceed the 12-hour duty limit, causing fatigue and increasing the risk of human error.

What Recommendations have various Committees made to Enhance Railway Safety?

- Rakesh Mohan Committee (2010):
 - Revamp the accounting system to align with Indian GAAP (Generally Accepted Accounting Principles)
 - Focus on long-distance and inter-city transport, speed upgrades, and <u>High-Speed</u> <u>Rail corridors</u> for passenger services
 - Develop logistics parks at key network hubs
- Kakodkar Committee (2012):
 - Establishing a statutory Railway Safety Authority
 - Forming a non-lapsable <u>Rashtriya Rail Sanraksha Kosh (RRSK)</u> of Rs. 1 lakh crores over 5 years for safety projects.
 - Adopting advanced technologies for track maintenance and inspection.
- Bibek Debroy Committee (2014):
 - Establishing a Railway Infrastructure Authority of India.
 - Outsourcing non-core activities.
- Vinod Rai Committee (2015):
 - Setting up an **independent Railway Safety Authority** with statutory powers
 - Forming a Railway Accident Investigation Board for impartial inquiries
 - Establishing a separate <u>Railway Infrastructure Company</u> for owning and maintaining railway assets

What are the Steps taken for Railway Safety?

- Kavach System
- Rashtriya Rail Sanraksha Kosh (RRSK)
- Eliminated Unmanned level crossing

What can be Done to Prevent Railway Accidents?

- Addressing Loco Pilot Vacancies: Indian Railways faces about 18,799 loco pilot vacancies.
 Immediate action is needed to fill these positions to prevent overworking pilots and reduce errors from stress and exhaustion.
- Implement 'Kavach' Anti-Collision System: The Railways must expedite the installation of Kavach on more routes, especially high-traffic and high-risk sections, to prevent future collisions.
- Address Network Congestion: Prioritising Dedicated Freight Corridors (DFCs) and completing pending projects can help distribute traffic more evenly and reduce congestion.
- Independent Railway Safety Authority: Creating an independent Railway Safety
 Authority as recommended by the <u>Kakodkar Committee</u> would ensure a more specialised and independent approach to railway safety oversight.
- Work Hour Regulations: Stricter enforcement of work hour limits and ensuring that crew members have adequate rest are essential to reduce human errors.
- Improve Signal Infrastructure: Investments in advanced signal and communication technologies can drastically reduce the chances of accidents caused by signal failures.
- Installation of Fencing Along Tracks: Installing fences along railway tracks in high-risk areas could prevent cattle runovers that have been a cause of derailments.
- Increasing Passenger Revenue: Increasing passenger fares judiciously or improving the
 efficiency of passenger services could help mitigate losses.

Drishti Mains Ouestion:

Q. Assess the significance of infrastructure development, including the completion of Dedicated Freight Corridors (DFCs), in improving railway safety and operational efficiency.

UPSC Civil Services Examination, Previous Year Question (PYQ)

Prelims:

- Q. Consider the following communication technologies: (2022)
 - 1. Closed-circuit Television
 - 2. Radio Frequency Identification
 - 3. Wireless Local Area Network

Which of the above are considered Short-Range devices/technologies?

- (a) 1 and 2 only
- **(b)** 2 and 3 only
- (c) 1 and 3 only
- (d) 1, 2 and 3

Ans: (d)

Mains

Q. The setting up of a Rail Tariff Authority to regulate fares will subject the cash strapped Indian Railways

to demand subsidy for obligation to operate nonprofitable routes and services. Taking into account the experience in the power sector, discuss if the proposed reform is expected to benefit the consumers, the Indian Railways or the private container operators. (2014)

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