

# **Electoral Bonds**

For Prelims: Electoral Bonds, Political Parties, Representation of the People Act 1951

For Mains: Effects of Electoral Bonds on the election process, Issues Arising Out of Design &

Implementation of Policies

## **Source: TH**

# Why in News?

A recent report by the **Association of Democratic Reforms (ADR)** an Indian **Non-governmental Organization (NGO) established in 1999 situated in New Delhi** sheds light on the significant role played by **Electoral Bonds** as the primary **source of donations for** political parties in India.

- Between 2016-17 and 2021-22, the seven <u>national parties</u> and 24 <u>regional parties</u> received a total donation of ₹9,188.35 crore from Electoral Bonds.
  - The report analyzed donations received from anonymous Electoral Bonds, direct corporate donations, contributions from MPs/MLAs, meetings, morchas, and collection by party units.

# What are the Key Highlights of the ADR Report?

- Analysis of Donations and Funding Sources:
  - The highest donations from Electoral Bonds, totaling ₹3,438.8237 crore, were received in 2019-20, the year of the general elections.
  - The year 2021-22, which witnessed 11 Assembly elections, saw donations worth ₹2,664.2725 crore through Electoral Bonds.
  - Out of the total donations of ₹16,437.635 crore received by the 31 political parties analyzed, 55.90% came from Electoral Bonds, 28.07% from the corporate sector, and 16.03% from other sources.
- National Parties:
  - National parties experienced a significant surge in Electoral Bond donations, witnessing a 743% increase between FY 2017-18 and FY 2021-22.
  - In contrast, corporate donations to national parties increased by only 48% during the same period.
- Regional Parties and Electoral Bond Contributions:
  - Regional parties also witnessed a substantial proportion of their donations coming from Electoral Bonds.
- Power-Biased Donations of Electoral Bond:
  - BJP, as the party in power, secures the highest donation among national political parties. More than 52% of the BJP's total donations were sourced from Electoral Bonds, amounting to ₹5,271.9751 crore.
  - The Congress secured the second-highest Electoral Bond donations, with ₹952.2955 crore (61.54% of its total donations), followed by the Trinamool Congress with ₹767.8876 crore

## What are Electoral Bonds?

#### About:

- The electoral bonds system was introduced in 2017 by way of a Finance bill and it was implemented in 2018.
- They serve as a means for individuals and entities to make donations to registered political parties while maintaining donor anonymity.

#### Features:

- State Bank of India (SBI) issues the bonds in denominations of Rs 1,000, Rs 10,000, Rs 1 lakh, Rs 10 lakh, and Rs 1 crore.
- Payable to the bearer on demand and interest-free.
- Purchased by Indian citizens or entities established in India.
- Can be bought individually or jointly with other individuals.
- Valid for 15 calendar days from the date of issue.

### Authorized Issuer:

- State Bank of India (SBI) is the authorized issuer.
- Electoral Bonds are issued through designated SBI branches.

## • Eligibility of Political Parties:

Only the political parties registered under Section 29A of the Representation of the People Act, 1951 and have secured not less than 1% of the votes polled in the last general election to the House of the People or the Legislative Assembly, are eligible to receive electoral bonds.

#### Purchase and Encashment:

- Electoral Bonds can be purchased digitally or through cheques.
- Encashment only through an authorized bank account of the political party.

# Transparency and Accountability:

- Parties must disclose their bank account with the Election Commission of India (ECI).
- Donations are made through banking channels, ensuring transparency.
- Political parties are obligated to explain the utilization of the funds received.

### Benefits:

- Enhanced transparency in political party funding.
- Accountability in disclosing donation utilization.
- Discouragement of cash transactions.
- Preservation of donor anonymity.

## Challenges:

- Electoral bonds are donations to political parties that hide the identity of the donors and recipients. They may compromise the <u>right to know</u>, which is part of the <u>right to freedom of expression under Article 19</u> of the <u>Constitution</u>.
- Anonymity may be compromised by government access to donor data. This implies that
  the government in power can leverage this information and disrupt free and fair
  elections.
- Potential for unauthorized donations violating regulations.
- Risk of crony capitalism and infusion of black money.
  - Crony Capitalism is an economic system characterized by close, mutually advantageous relationships between business leaders and government officials.
- Loopholes regarding transparency for corporate entities and donation limits.
  - As per Companies Act 2013, a company can make a political contribution only if
    its net average profit of three preceding financial years is at 7.5%. The
    removal of this clause has raised concerns of black money in political funding
    through shell companies.

## **Way Forward**

- Implement measures to enhance transparency in the Electoral Bond Scheme.
- Enforce stricter regulations for political parties to disclose and let the ECI examine the donation and make observation regarding both bonds and expenditure.
- Identify and rectify loopholes in the Electoral Bonds to prevent potential misuse, violation of

- donation limits, and risks such as crony capitalism and black money infusion.
- Continuously monitor the Electoral Bond Scheme through judicial scrutiny, periodic review, and public engagement to address emerging concerns, adapt to changing landscapes, and ensure a more inclusive decision-making process

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