

The Appropriation Bill

Why in News

Recently, the Lok Sabha cleared the **Appropriation Bill**, allowing the Central government to **draw funds from the** <u>Consolidated Fund of India</u>.

Key Points

- About:
 - Appropriation Bill gives power to the government to withdraw funds from the **Consolidated Fund of India** for meeting the expenditure during the financial year.
 - As per **article 114** of the Constitution, the government can withdraw money from the Consolidated Fund only after receiving approval from Parliament.
 - The amount withdrawn is used to meet the current **expenditure during the financial year**.
- Procedure Followed:
 - **The Appropriation Bill is introduced in the Lok Sabha** after discussions on Budget proposals and Voting on Demand for Grants.
 - The defeat of an Appropriation Bill in a parliamentary vote would **lead to the resignation of a government** or a general election.
 - Once it is passed by the Lok Sabha it is sent to the Rajya Sabha.

Power of Rajya Sabha:

- It has the power to **recommend any amendments** in this Bill. However, it is the prerogative of the Lok Sabha to either accept or reject the **recommendations** made by the Rajya Sabha.
- After the bill receives assent from the president it becomes an Appropriation act.
 - The unique feature of the Appropriation Bill is its **automatic repeal clause**, whereby the Act gets repealed by itself after it meets its statutory purpose.
- The government cannot withdraw money from the Consolidated Fund of India till the enactment of the appropriation bill. However, this takes time and the government needs money to carry on its normal activities. To meet the immediate expenses the Constitution has authorised the Lok Sabha to make any grant in advance for a part of the financial year. This provision is known as the 'Vote on Account'.

Vote on Account

- About:
 - A vote on account, as defined by Article 116 of the Indian Constitution, is a grant in advance for the central government to meet short-term expenditure needs from the

Consolidated Fund of India, generally **lasting for a few months** till the new financial year kicks in.

- Need:
 - During an election year the Government either opts for **'interim Budget'** or for **'Vote on Account'** as after the election the Ruling Government may change and so the policies.
- Amendment:
 - No amendment can be proposed to an Appropriation Bill which will have the effect of varying the amount or altering the destination of any grant so made or of varying the amount of any expenditure charged on the Consolidated Fund of India, and the decision of the Lok Sabha Speaker as to whether such an amendment is admissible is final.
- Appropriation Bill vs Finance Bill:
 - While the <u>Finance Bill</u> contains provisions on financing the expenditure of the government, an **Appropriation Bill** specifies the quantum and purpose for withdrawing money.
 - Both appropriation and finance bills are classified as <u>money bills</u> which do not require the explicit consent of the Rajya Sabha. The **Rajya Sabha only discusses them and returns** the bills.
 - Money Bill:
 - A Bill is said to be a Money Bill if it only contains provisions related to taxation, borrowing of money by the government, expenditure from or receipt to the Consolidated Fund of India.
 - Bills that only contain **provisions that are incidental to these matters** would also be regarded as Money Bills.

Consolidated Fund of India

- It was constituted under Article 266 (1) of the Constitution of India.
- It is made up of:
 - All **revenues received** by the Centre by way of taxes (Income Tax, Central Excise, Customs and other receipts) and all non-tax revenues.
 - All **loans raised** by the Centre by issue of Public notifications, treasury bills (internal debt) and from foreign governments and international institutions (external debt).
- All **government expenditures are incurred from this fund** (except exceptional items which are met from the Contingency Fund or the Public Account) and no amount can be withdrawn from the Fund without authorization from the Parliament.
- The <u>Comptroller and Auditor-General of India (CAG)</u> audits the fund and reports to the relevant legislatures on the management.

Stages of Budget in the parliament

- Presentation of Budget.
- General discussion.
- Scrutiny by Departmental Committees.
- Voting on Demands for Grants.
- Passing an Appropriation Bill.
- Passing of Finance Bill.

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