



## News Analysis (03 Feb, 2021)

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### Budget 2021 Highlights: Health and Wellbeing

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#### Why in News

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Recently, the Minister of Finance presented the Union **Budget** 2021-22. This was the **first ever digital Union Budget**.

- It is based on **six pillars** - health and well-being, physical and financial capital and infrastructure, inclusive development for aspirational India, reinvigorating human capital, innovation and R&D, and 'Minimum Government, Maximum Governance'.
- This section deals with the proposals for the Health and Wellbeing Sector.

#### Budget and Constitutional Provisions

- According to **Article 112** of the Indian Constitution, the Union Budget of a year is referred to as the **Annual Financial Statement (AFS)**.
- It is a statement of the estimated receipts and expenditure of the Government in a **Financial Year** (which begins on 1<sup>st</sup> April of the current year and ends on 31<sup>st</sup> March of the following year).
- Overall, the Budget contains:
  - Estimates of revenue and capital receipts,
  - Ways and means to raise the revenue,
  - Estimates of expenditure,
  - Details of the actual receipts and expenditure of the closing financial year and the reasons for any deficit or surplus in that year, and
  - The economic and financial policy of the coming year, i.e., taxation proposals, prospects of revenue, spending programme and introduction of new schemes/projects.

- In Parliament, the Budget goes through **six stages**:
  - Presentation of Budget.
  - General discussion.
  - Scrutiny by **Departmental Committees**.
  - Voting on Demands for Grants.
  - Passing an Appropriation Bill.
  - Passing of Finance Bill.
- The **Budget Division of the Department of Economic Affairs** in the Ministry of Finance is the nodal body responsible for preparing the Budget.
- The **first Budget** of Independent India was presented in **1947**.

## Key Points

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# in the Union Budget '21-22

The highlights from finance minister Nirmala Sitharaman's budget that sought to get India back on the road to recovery after the Covid-19 challenge while not taking the foot off the growth accelerator

## HEALTH, WELL-BEING

**₹2,23,846cr**

Spends planned for health and well-being, including for water and sanitation schemes. This is up 137% from last fiscal (₹94,452 crore)

**₹35,000 cr** Of this has been set aside for Covid-19 vaccines alone, which can buy over billion doses



## NOMINAL GDP GROWTH

**14.4%**

Projected rate of growth for India's nominal gross domestic product (GDP) for the next financial year for budget calculations compared to the 15.4% projected by the Economic Survey tabled in Parliament on Friday

The GDP growth projection for the 2021-22 fiscal is among the most important figures and it is the reflection of the speed at which the government expects the economy to recover



## BORROWING FROM MARKET

**₹9,67,708cr**

The amount government has said it will borrow from the market through G-Sec and treasury bills to fund its deficit in the 2021-22 fiscal. Market borrowings for the current financial year was raised to ₹12,73,788 crore as against the Budget Estimate of ₹5,35,870 crore — this is an increase of 137%

## FISCAL DEFICIT

**6.8%**

The proportion of the GDP the government estimates will be the fiscal deficit in FY22

**9.5%**

The fiscal deficit estimated for FY21, because of the rise in expenditure on account of the Covid-19 pandemic and moderation in revenue during this fiscal year

## FDI IN INSURANCE

**74%**

The government's proposal to increase foreign direct investment (FDI) limit in the insurance sector and allow foreign ownership and control with safeguards. This was earlier capped at 49%. Experts said this would attract greater capital inflow from abroad to help enhance insurance penetration in the country

## AGRICULTURAL CESS

**₹30,000cr**

The amount expected to be raised through imposition of Agriculture Infrastructure and Development Cess (AIDC) of ₹2.5 per litre on petrol and ₹4 per litre on diesel. However, this hike is likely not to add any burden on to the consumer because the 2021-22 Union Budget has also proposed the reduction of basic customs duty on these items

## MSMEs SECTOR

**₹15,700 cr**

The amount that has been set aside by the government for the upcoming financial year for the Micro, Small and Medium Enterprises (MSME) sector. This is more than double the budget estimated allocation in the financial year 2020-21 — ₹7,572.20 crore. Meanwhile, the revised estimate for FY21 for the second is ₹5,664.22 crore

- **Budget Outlay:** Outlay for Health and Wellbeing in 2021-22 as against 2020-21 is an increase of 137%.

- **Major Steps:** Steps being taken for improving health and wellbeing:

**PM AatmaNirbhar Swasth Bharat Yojana**

A new Centrally Sponsored Scheme with an outlay of about ₹ 64,180 crore, over 6 years

**Main Interventions :**

- Support for 17,788 rural and 11,024 urban Health and Wellness Centers

**Setting up of :**

- Integrated public health labs in all districts and 3382 block public health units in 11 states
- Critical care hospital blocks in 602 districts and 12 central institutions
- 15 Health Emergency Operation Centers and 2 mobile hospitals
- A national institution for One Health, a Regional Research Platform for WHO South East Asia Region, 9 Bio-Safety Level III laboratories and 4 regional National Institutes for Virology

- **Vaccines:**

- Rs. 35,000 crore for **Covid-19 vaccine** in Budget Expenditure (BE) 2021-22.
- The Made-in-India **Pneumococcal Vaccine** to be rolled out across the country.

- **Health Systems:**

PM AatmaNirbhar Swasth Bharat Yojana – a new centrally sponsored scheme to be launched, in addition to **National Health Mission** (NHM).

- **Nutrition:**

**Mission Poshan 2.0** to be launched to improve nutritional outcomes across 112 aspirational districts.

- **Universal Coverage of Water Supply:**

**Jal Jeevan Mission (Urban) - to be launched** - to bring safe water to 2.86 crore households through tap connection.

- **Swachh Bharat, Swasth Bharat:**

Strengthening of **Urban Swachh Bharat Mission 2.0**.

- **Clean Air:**

**Rs. 2,217 crore to tackle air pollution**, for 42 urban centers with a million plus population.

- **Scrapping Policy:**

**Voluntary** vehicle scrapping policy **to phase out old and unfit vehicles**.

**Source:PIB**

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**Budget 2021 Highlights: Infrastructure**

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## Why in News

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Recently, the Minister of Finance presented the Union **Budget** 2021-22. This was the **first digital budget**.

This section deals with proposals related to **Infrastructure**.

## Key Points

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- **Production Linked Incentive scheme (PLI):**

Rs. 1.97 lakh crore in next 5 years for **PLI schemes** in 13 Sectors to create and nurture manufacturing global champions for an **AatmaNirbhar Bharat**.



- **Textiles:**

**Mega Investment Textiles Parks (MITRA) scheme** to be introduced.

- **Infrastructure:**

- **National Infrastructure Pipeline (NIP)** expanded to 7,400 projects.
- Measures in three thrust areas to **increase funding** for NIP:

- **Creation of institutional structures:**

Set up and capitalise a **Development Financial Institution (DFI)**.

- Big thrust on **monetizing assets**.

- Enhancing the **share of capital expenditure**.

- **Roads and Highways Infrastructure:**

- Rs. 1,18,101 lakh crore, **highest ever outlay**, for Ministry of Road Transport and Highways.
- New **Economic corridors** and **Expressways** being planned.
- **Advanced Traffic management system** in all new 4 and 6-lane highways.

- **Railway Infrastructure:**
  - **National Rail Plan for India (2030)** to create a “future ready” Railway system by 2030.
  - **100% electrification of Broad-Gauge routes** to be completed by December, 2023.
  - **Western Dedicated Freight Corridor (DFC) and Eastern DFC** to be commissioned by June 2022.
  - Measures for **passenger convenience and safety:**
    - **Aesthetically designed Vista Dome Linke Hofmann Busch (LHB) coach** on tourist routes for better travel.
    - High density network and highly utilized network routes to have an **indigenously developed automatic train protection system**, eliminating train collision due to human error.
- **Urban Infrastructure:**
  - **Expansion of metro rail** network and **augmentation of city bus service**.
  - **‘MetroLite’ and ‘MetroNeo’** technologies will be used to provide metro rail systems at much lesser cost with similar experience.
- **Power Infrastructure:**
  - A comprehensive **National Hydrogen Energy Mission 2021-22** to be launched.
  - Rs. 3,05,984 crore over 5 years for a revamped, reforms-based and result-linked **new power distribution sector scheme**.
- **Ports, Shipping, Waterways:**
  - Rs. 2,000 crore worth 7 projects to be offered in **Public Private Partnership (PPP)**-mode in **Financial Year (FY) 2021-22** for operation of major ports.
- **Petroleum & Natural Gas:**
  - Extension of **Ujjwala Scheme** to cover 1 crore more beneficiaries.
  - A new **gas pipeline** project in Jammu & Kashmir.
  - An independent **Gas Transport System Operator** to be set up for facilitation and coordination of booking of common carrier capacity in all-natural gas pipelines on a non-discriminatory open access basis.

**Source:PIB**

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## **Budget 2021 Highlights: Physical and Financial Capital**

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### **Why in News**

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Recently, the Minister of Finance presented the Union **Budget** 2021-22. This was the **first digital budget**.

This section deals with proposals related to **Physical and Financial Capital**.

## Key Points

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**Source:PIB**

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## Budget 2021 Highlights: Inclusive Development for Aspirational India and Reinvigorating Human Capital

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### Why in News

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Recently, the Finance Minister presented the Union **Budget** 2021-22. This was the **first digital budget**.

This section deals with the theme '**Inclusive Development for Aspirational India and Reinvigorating Human Capital**'.

### Key Points

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- **Inclusive Development for Aspirational India:**
  - **Agriculture:**
  - **Fisheries:**
    - 5 major fishing harbours – Kochi, Chennai, Visakhapatnam, Paradip, and Petuaghat to be developed as hubs of economic activity.
    - Multipurpose **Seaweed Park** in Tamil Nadu to promote seaweed cultivation.
  - **Migrant Workers and Labourers:**
    - **One Nation One Ration Card scheme** for beneficiaries to claim rations anywhere in the country - migrant workers to benefit the most.
    - **Portal to collect information on unorganized labour force**, migrant workers especially, to help formulate schemes for them.
    - Implementation of **4 labour codes** underway:
      - **Social security benefits for gig and platform workers** too.
      - **Minimum wages and coverage** under the Employees State Insurance Corporation applicable for all categories of workers.
      - **Women workers** allowed in all categories, including night-shifts with adequate protection.
      - **Compliance burden** on employers reduced with single registration and licensing, and online returns.
  - **Financial Inclusion:**

Under **Stand Up India Scheme** for **Scheduled Castes** (SC), **Scheduled Tribes** (ST) and women,

    - Margin money requirement reduced to 15%.
    - To also include loans for allied agricultural activities.

- **Reinvigorating Human Capital:**

- **School Education:**

- 15,000 schools to be strengthened by implementing all **National Education Policy (NEP)** components. Shall act as exemplar schools in their regions for mentoring others.
- **100 new Sainik Schools** to be set up in partnership with NGOs/private schools/states.

- **Higher Education:**

- Legislation to be introduced to set up the **Higher Education Commission of India** as an umbrella body with 4 separate vehicles for **standard-setting, accreditation, regulation, and funding**.
- Creation of formal umbrella structure to cover all Government colleges, universities, research institutions in a city for greater synergy.
- **Central University to come up in Leh** for accessibility of higher education in Ladakh.

- **Scheduled Castes and Scheduled Tribes Welfare:**

- 750 **Eklavya model residential schools** in tribal areas.
- Revamped **Post Matric Scholarship Scheme** for welfare of SCs.

- **Skilling:**

- Proposed amendment to Apprenticeship Act to enhance opportunities for youth.
- Rs. 3000 crore for realignment of existing **National Apprenticeship Training Scheme (NATS)** towards post-education apprenticeship, training of graduates and diploma holders in Engineering.
- Initiatives for **partnership with other countries** in skilling to be taken forward, similar to partnership:
  - **With UAE** to benchmark skill qualifications, assessment, certification, and deployment of certified workforce.
  - **With Japan** for a collaborative **Technical Intern Training Programme (TITP)** to transfer skills, technique and knowledge.

- **Innovation and Research & Development:**

- **National Language Translation Mission (NTLM)** to make governance-and-policy related knowledge available in major Indian languages.
- PSLV-CS51 to be launched by **New Space India Limited (NSIL)** carrying Brazil's Amazonia Satellite and some Indian satellites.
- As part of the **Gaganyaan mission** activities:
  - 4 Indian astronauts being trained on Generic Space Flight aspects, in Russia.
  - First unmanned launch is slated for December 2021.
- Rs. 4,000 crore over five years for **Deep Ocean Mission** survey exploration and conservation of deep sea biodiversity.



## **Budget 2021 Highlights: Minimum Government, Maximum Governance and Fiscal Position**

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### **Why in News**

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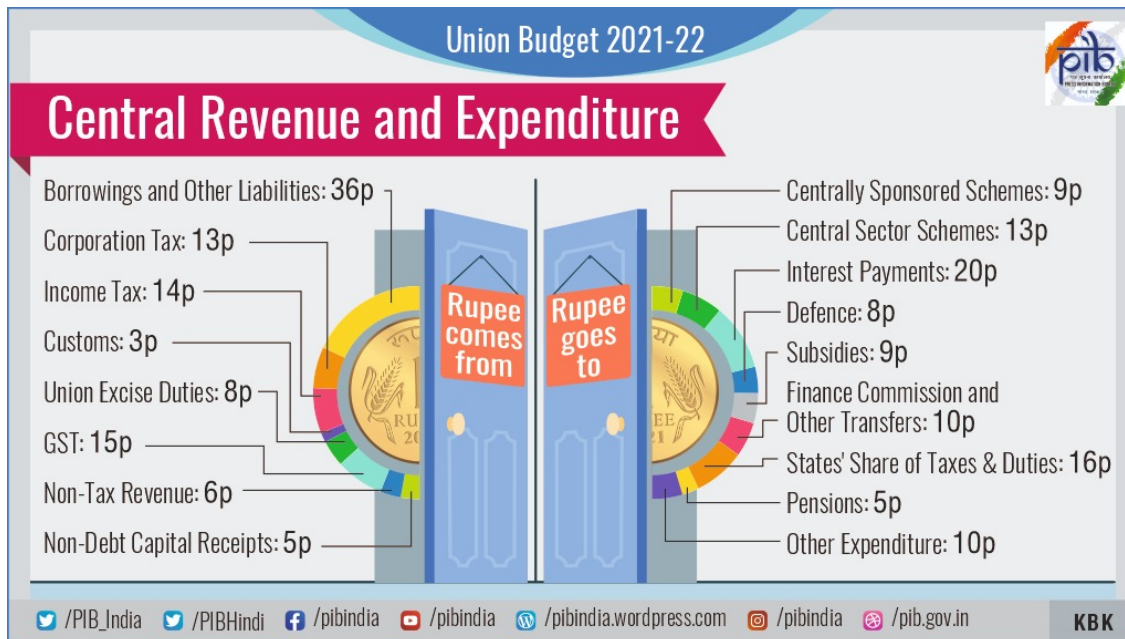
Recently, the Minister of Finance presented the Union **Budget** 2021-22. This was the **first digital budget**.

This section deals with the theme '**Minimum Government, Maximum Governance**' and **Fiscal Position of the government**.

### **Key Points**

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- **Minimum Government, Maximum Governance:**
  - **National Commission for Allied Healthcare Professionals** already introduced to ensure transparent and efficient regulation of the 56 allied healthcare professions.
  - The **National Nursing and Midwifery Commission Bill** introduced for the same in the nursing profession.
  - **Proposed Conciliation Mechanism** with mandate for quick resolution of contractual disputes with Central Public Sector Enterprises (CPSEs).
  - Rs. 3,768 crore allocated for **first digital census in the history of India**.
  - Rs. 300 crore grant to the Government of Goa for the diamond jubilee celebrations of the **state's liberation from Portuguese**.
  - Rs. 1,000 crore for the **welfare of Tea workers** especially women and their children in Assam and West Bengal through a special scheme.
- **Fiscal Position:**



- **Recommendations of Fifteenth Finance Commission:**

- The final report covering 2021-26 was submitted to the President, retaining vertical **shares of states at 41%**.
- Funds to UTs of Jammu and Kashmir and Ladakh would be provided by the Centre.
- On the Commission's recommendation, **Rs. 1,18,452 crore have been provided as Revenue Deficit Grant to 17 states in 2021-22**, as against Rs. 74,340 crore to 14 states in 2020-21.

- **Tax Proposals:**

- **No exemption on interest**, if Provident Fund PF contribution is more than Rs. 2.5 lakh.
- **Exemption from filing tax returns for senior citizens** over 75 years of age and having only pension and interest income; tax to be deducted by paying the bank.
- **Income Tax settlement commission** abolished.
- **Higher Tax Collection** at Source rate for **non-filers**.
- Reducing time to file belated returns.
- **Agriculture Infrastructure and Development Cess (AIDC)** on a small number of items.
- **Dispute Resolution Committee** to be set up for taxpayers with taxable income up to Rs. 50 lakh and disputed income up to Rs. 10 lakh.
- **National Faceless Income Tax Appellate Tribunal Centre** to be established.

**Source:PIB**

## 15th Finance Commission Recommendations: Resource Allocation

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## Why in News

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Recently, the **government accepted the 15<sup>th</sup> Finance Commission's recommendation to maintain the States' share in the divisible pool of taxes to 41%** for the five-year period starting 2021-22.

The Commission's Report was tabled in the Parliament.

### 15<sup>th</sup> Finance Commission

- The **Finance Commission (FC)** is a **constitutional body**, that determines the method and formula for **distributing the tax proceeds between the Centre and states**, and among the states as per the constitutional arrangement and present requirements.
- Under **Article 280 of the Constitution**, the **President of India** is required to constitute a Finance Commission at an interval of five years or earlier.
- The 15<sup>th</sup> Finance Commission was constituted by the President of India in November 2017, **under the chairmanship of NK Singh**. Its recommendations will cover a **period of five years from the year 2021-22 to 2025-26**.

### Key Points

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- **Vertical Devolution (Devolution of Taxes of the Union to States):**
  - It has recommended **maintaining the vertical devolution at 41%** - the same as in its **interim report for 2020-21**.  
It is **at the same level of 42% of the divisible pool** as recommended by the **14<sup>th</sup> Finance Commission**.
  - It has **made the required adjustment of about 1%** due to the changed status of the erstwhile State of Jammu and Kashmir into the new **Union Territories of Ladakh and Jammu and Kashmir**.
- **Horizontal Devolution (Allocation Between the States):**  
For horizontal devolution, it has suggested **12.5% weightage to demographic performance, 45% to income, 15% each to population and area, 10% to forest and ecology and 2.5% to tax and fiscal efforts**.

- **Revenue Deficit Grants to States:**

- Revenue deficit grants **emanate from the requirement to meet the fiscal needs of the States** on their revenue accounts that remain to be met, even after considering their own tax and non-tax resources and tax devolution to them.
- Revenue Deficit is **defined as** the difference between revenue or current expenditure and revenue receipts, that includes tax and non-tax.
- It has recommended post-devolution **revenue deficit grants amounting to about Rs. 3 trillion over the five-year period** ending FY26.

The **number of states qualifying** for the revenue deficit grants **decreases from 17 in FY22**, the first year of the award period to 6 in **FY26**, the last year.

- **Performance Based Incentives and Grants to States:**

- These grants **revolve around four main themes**.
- The first is the **social sector**, where it has focused on **health and education**.
- Second is the **rural economy**, where it has focused on **agriculture and the maintenance of rural roads**.

The rural economy plays a significant role in the country as it **encompasses two-thirds of the country's population, 70% of the total workforce and 46% of national income**.

- Third, **governance and administrative reforms** under which it has recommended grants for **judiciary, statistics and aspirational districts and blocks**.
- Fourth, it has developed a **performance-based incentive system for the power sector**, which is not linked to grants but provides an important, additional borrowing window for States.

- **Fiscal Space for Centre:**

Total **15<sup>th</sup> Finance Commission transfers (devolution + grants)** constitutes about **34% of estimated Gross Revenue Receipts** to the Union, **leaving adequate fiscal space** to meet its resource requirements and spending obligations on national development priorities.

- **Grants to Local Governments:**

- Along with grants for municipal services and local government bodies, it includes **performance-based grants for incubation of new cities and health grants** to local governments.
- In grants for Urban local bodies, **basic grants are proposed only for cities/towns having a population of less than a million**. For **Million-Plus cities**, 100% of the grants are performance-linked through the **Million-Plus Cities Challenge Fund (MCF)**.

MCF amount is linked to the performance of these cities in **improving their air quality** and meeting the service level benchmarks for **urban drinking water supply, sanitation and solid waste management**.

## Criticism

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- **Performance based incentives disincentivizes independent decision-making.** Any conditions on the state's ability to borrow will have an adverse effect on the spending by the state, particularly on development thus, **undermines cooperative fiscal federalism.**
  - **It does not hold the Union government accountable for its own fiscal prudence** and dilutes the joint responsibility that the Union and States have.

### Horizontal Devolution Criteria

- **Population:**
  - The population of a State **represents the needs of the State to undertake expenditure** for providing services to its residents.
  - It is also **a simple and transparent indicator** that has a significant equalising impact.
- **Area:**

The **larger the area, greater is the expenditure requirement** for providing comparable services.
- **Forest and Ecology:**

By taking into account the share of dense forest of each state in the aggregate dense forest of all the states, the share on this criteria is determined.
- **Income Distance:**
  - Income distance is the **distance of the Gross State Domestic Product (GSDP) of a particular state from the state with the highest GSDP.**
  - To maintain inter state equity, the **states with lower per capita income would be given a higher share.**
- **Demographic Performance:**
  - It **rewards efforts made by states in controlling their population.**
  - This criterion has been computed by **using the reciprocal of the total fertility ratio of each state**, scaled by 1971 population data.

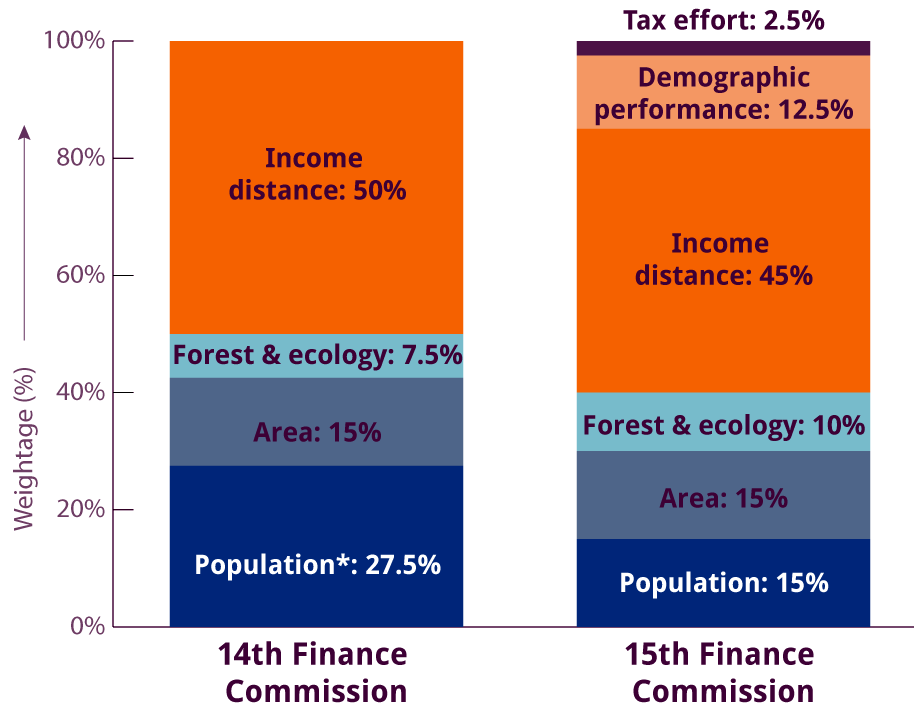
This has been done to **assuage the fears of southern States** about losing some share in tax transfers due to the reliance on the 2011 Census data instead of the 1971 census, which could penalise States that did better on managing demographics.
  - **States with a lower fertility ratio will be scored higher** on this criterion.

**The Total Fertility Ratio** in a specific year is defined as the total number of children that would be born to each woman if she/they were to pass through the childbearing years bearing children according to a current schedule of age-specific fertility rates.

- **Tax Effort:**

- This criterion has been **used to reward states with higher tax collection efficiency.**
- It has been computed as the ratio of the average per capita own tax revenue and the average per capita state GDP during the three-year period between 2016-17 and 2018-19.

## Revenue-sharing formulas in the 14th and 15th Finance Commissions



**Source: PIB**

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## 15th Finance Commission Recommendations: Different Sectors

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### Why in News

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Recently, the 15<sup>th</sup> Finance Commission's Report was tabled in the Parliament. The Report included recommendations for different sectors - Health, Defence and Internal Security and Disaster Risk Management, etc.

### Key Points

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- **Health:**

- Health spending by States should be **increased to more than 8% of their budget by 2022.**
- Given the inter-State disparity in the availability of medical doctors, it is essential to constitute an **All India Medical and Health Service** as is envisaged under Section 2A of the **All-India Services Act, 1951.**
- 15<sup>th</sup> FC also allocated funds for **overhauling of medical services** at all the levels and **training of the allied healthcare workforce.**

- **Defence and Internal Security:**

The Union Government may constitute in the **Public Account of India**, a dedicated non-lapsable fund, **Modernisation Fund for Defence and Internal Security (MFDIS).**

- **Disaster Risk Management:**

- **Formation of Mitigation Funds** at both the national and State levels, in line with the provisions of the **Disaster Management Act, 2005.**

The Fund should be used for those local level and community-based interventions which reduce risks and promote environment-friendly settlements and livelihood practices.

- **Funding Priority Areas:** 15<sup>th</sup> FC has also earmarked allocations for certain priority areas, such as :

- Funds for the **National Disaster Response Force** for expansion and modernisation of fire services and resettlement of displaced people affected by erosion.
- Funds for **National Disaster Mitigation Fund (NDMF)** for catalytic assistance to twelve most drought-prone states, managing seismic and landslide risks in ten hill States, reducing the risk of urban flooding in seven most populous cities and mitigation measures to prevent erosion.

**Source: PIB**

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## **15th Finance Commission Recommendations: Fiscal Consolidation**

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### **Why in News**

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Recently, the 15<sup>th</sup> Finance Commission's Report was tabled in the Parliament. It provided range for the **fiscal deficit** and debt path of both the Union and States.

### **Key Points**

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- **Fiscal Deficit:**
  - **Target for Centre:** It recommended that the Centre brings down its fiscal deficit to 4% of Gross Domestic Product GDP by 2025-26 against 6.8% in FY22.
  - **Target for States:** For states, it recommended **fiscal deficit at 4% of Gross State Domestic Product (GSDP) in 2021-22**, 3.5% in the following year and 3% for the next three years.
- **Borrowing Ceilings for States:**
  - Because of **Article 293 of the Constitution**, State Governments operate under borrowing limits and, hence, budget constraints, approved by the Union Government.
  - The normal limit for **net borrowing may be fixed at 4% of Gross State Domestic Product (GSDP) in 2021-22, 3.5% in 2022-23** and be maintained at **3% of GSDP from 2023-24 to 2025-26**.
  - **An additional borrowing of 0.5% of GSDP** to be allowed to the States in case they meet the criteria for **power sector reforms**.
- **Better Monitoring of Centrally Sponsored Scheme (CSS):**
  - A **threshold amount of annual appropriation should be fixed** below which the funding for a **CSS** may be stopped.
    - Below the stipulated threshold, the **administration department should justify the need for the continuation of the scheme**.
  - As the life cycle of ongoing schemes has been made co-terminus with the cycle of Finance Commissions, **third-party evaluation of all CSSs should be completed within a stipulated time frame**.
- **New FRBM Framework:**
  - The Fiscal Responsibility and Budget Management Act (**FRBM Act, 2003**) **needs a major restructuring** and recommended that the time-table for defining and achieving debt sustainability may be examined by a **High-powered Inter-governmental Group**.
    - This High-powered Group can craft the **new FRBM framework** and oversee its implementation.
  - **State Governments may explore formation of independent public debt management cells** which will chart their borrowing programme efficiently.

**Source: PIB**

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